FLORIDA DEPARTMENT OF EDUCATION fldoe.org

State Board of Education

Tom Grady, Chair Ben Gibson, Vice Chair Members Monesia Brown Esther Byrd Grazie Pozo Christie Ryan Petty Joe York Manny Diaz, Jr.
Commissioner of Education

Commission for Independent Education

February 10, 2023 Meeting

Staff Summary and Recommendation

Institution: Carleen Health Institute of South Florida, West Palm Beach (#5075)

Background:

On April 1, 2022, the Commission issued a Final Order on the Notice of Intent to Deny an application for Substantive Change in Ownership (Exhibit I). The institution was ordered to conduct an orderly closure. An on-site visit conducted on September 21, 2022 indicated that Mr. Stanton Witherspoon was overseeing the institution's train-out (Exhibit II). On January 12, 2023, Mr. Witherspoon was indicted and is currently not available to operate the institution (Exhibit III).

On February 2, 2023, an on-site visit was conducted and the institution was not in operation (Exhibit IV).

Recommendation:

Find that Mr. Stanton Witherspoon previously operated an institution in a manner contrary to the health, education, and welfare of the public. Find that Mr. Witherspoon is the subject of an indictment involving fraud, deceit, dishonesty, or moral turpitude.

Order the institution to immediately cease enrolling new students and graduating current students until March 31, 2023. Order the institution to comply with the following conditions and report back to the March 2023 Commission meeting to determine further action:

- 1. A list of all currently enrolled students to include the student's name, address, phone number, email address, and program enrolled.
- 2. A list of all graduates from the institution to include the student's name, address, phone number, email address, and program enrolled.
- 3. A list of all current and former faculty members, administrators and staff, to include their name, address, phone number, email address and primary responsibilities or courses taught.
- 4. A list of all current and former NCLEX numbers for any program approved by the Florida Board of Nursing.

Order the conditions listed above to be submitted to the Commission office within 7 days of the clerked order.

Exhibit I

70203160 0000 9178 0249

STATE OF FLORIDA COMMISSION FOR INDEPENDENT EDUCATION

IN RE: CARLEEN HEALTH INSTITUTE OF SOUTH FLORIDA WEST PALM BEACH - #5075

FINAL ORDER ON NOTICE OF INTENT TO DENY

THIS CAUSE comes before the Commission for Independent Education ("Commission") for entry of a final order on the Notice of Intent filed by the Commission Clerk on September 13, 2021, attached hereto and incorporated herein as part of this Final Order. Following a duly-noticed public meeting on September 13, 2021, at Howey-In-The-Hills, Florida, where an authorized representative of the institution was present, the Commission considered the written submissions and testimony of all parties. Following the meeting, the Notice of Intent was delivered to the above-named institution by certified mail on September 27, 2021. The institution has not submitted a request for administrative review of the intended action pursuant to Sections 120.569 or 120.57, Florida Statutes.

IT IS ORDERED that the Notice of Intent is hereby adopted in full and shall constitute final action of the Commission. This Final Order shall take effect immediately.

DONE AND ORDERED this 1st day of April, 2022.

FLORIDA DEPARTMENT OF EDUCATION COMMISSION FOR INDEPENDENT EDUCATION

Peter Crocitto Chairman

NOTICE OF RIGHT TO JUDICIAL REVIEW

A PARTY ADVERSELY AFFECTED BY THIS FINAL ORDER IS ENTITLED TO JUDICIAL REVIEW PURSUANT TO SECTION 120.68, FLORIDA STATUTES. REVIEW PROCEEDINGS ARE GOVERNED BY THE FLORIDA RULES OF APPELLATE PROCEDURE. SUCH PROCEEDINGS MUST BE INITIATED BY FILING A NOTICE OF APPEAL WITH THE AGENCY CLERK OF THE COMMISSION FOR INDEPENDENT EDUCATION AND A COPY OF THE NOTICE OF APPEAL, ACCOMPANIED BY THE FILING FEE WITH THE DISTRICT COURT OF APPEAL IN THE APPELLATE DISTRICT WHERE THE PARTY RESIDES OR THE FIRST DISTRICT COURT OF APPEAL. THE NOTICE OF APPEAL MUST BE FILED WITHIN THIRTY (30) DAYS OF FILING OF THIS FINAL ORDER.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Final Order has been furnished by Certified Mail to Carleen Health Institute of Florida, 4645 Gun Club Road, West Palm Beach, FL 33415, and by hand-delivery to Jenna Partin, Assistant General Counsel, Florida Department of Education, 325 West Gaines Street, Suite 1414, Tallahassee, Florida 32399, this 1st day of April, 2022.

Samuel L. Ferguson

Commission for Independent Education

Samuel & Ferenson

Exhibit II

FLORIDA COMMISSION FOR INDEPENDENT EDUCATION

On Site Visit Inspection Report Form

Institution Name: Carleen Health Institute of South Florida

Address: 4645 Gun Club Road

West Palm Beach, Florida 33415

Phone: (561) 656-4720

Email:

Fax: (954) 476-9098

Website: www.floridahealthcareer.com

9/21/2022 **Current Licensure Status: Provisional**

Sch ID: 5075

Licensure PS: DiSalvoC **OSV Personnel:** GarciaJ Facility was: Open

Total Student Population:

Priority: 7 Contact:

Date:

Are the following in compliance with Chapter 6E, FAC and Chapter 1005, FS?

1.Standard 1 (Name)	6E-2.004(1), FAC	N/I
2.Standard 2 (Purpose)	6E-2.004(2),FAC	N/I
3.Standard 3 (Administrative Organization)	6E-2.004(3), FAC	N/I
4.Change of Ownership or Control	6E-2.0081, FAC	N/I
5.Standard 4 (Educational Programs & Curricula)	6E-2.004(4), FAC	N/I
6. Delivery of Programs thru Non-Traditional Methods, etc.	6E-2.0041, FAC	N/I
7.Medical Clinical Clerkships Programs	6E-2.0042, FAC	N/I
8. Standard 5 (Recruitment & Admissions)	6E-2.004(5), FAC	N/I
9.Agents	6E-2.010, FAC	N/I
10.Standard 6 (Finances)	6E-2.004(6), FAC	N/I
11.Standard 7 (Faculty)	6E-2.004(7), FAC	N/I
12. Standard 8 (Library, Learning Resources & Info Services)	6E-2.004(8), FAC	N/I
13. Standard 9 (Physical Facilities)	6E-2.004(9), FAC	N/I
14. Standard 10 (Student Services)	6E-2.004(10), FAC	N/I
15. Standard 11 (Publications & Advertising)	6E-2.004(11), FAC	N/I
16.Standard 12 (Disclosures)	6E-2.004(12), FAC	N/I
17.Fair Consumer Practices	6E-1.0032, FAC	N/I
18.Approval of Modifications	6E-2.008, FAC	N/I
19.Other, Honorary Degrees	6E-1.0041, FAC	N/I
20. Other, Approved Applicant Status	6E-2.001, FAC	N/I
21.Other, Institutional Licensure	6E-2.002, FAC	N/I
22.Other, Trainout Procedures for Closure	6E-4.005, FAC	N/I
23.Chapter 1005, Florida Statutes		N/I

Evaluator Comments:

Went to this location to serve a letter. I spoke with the Lonnette Blair, the Director of Nusing, and Stanton Witherspoon, who is the proprietor of the institution at this location. The institution informed that they are currently in teach out phase for the BSN program. The letter has been serve to Stanton Witherspoon. See attached photo.

Exhibit III

FILED by MM D.C.

Jan 12, 2023

ANGELA E. NOBLE CLERK U.S. DIST. CT. S.D. OF FLA. - MIAMI

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF FLORIDA 23-60005-CR-SMITH/VALLE

18 U.S.C. § 1349 18 U.S.C. § 1343 18 U.S.C. § 2 18 U.S.C. § 981(a)(1)(C)

UNITED STATES OF AMERICA

VS.

STANTON WITHERSPOON, ALFRED SELLU, and RENE BERNADEL,

Defendants.

INDICTMENT

The Grand Jury charges that:

GENERAL ALLEGATIONS

At all times relevant to this Indictment:

Requirements to Become a Registered Nurse or Licensed Practical Nurse

- 1. The purpose of a professional license was to protect the public from harm by setting minimal qualifications and competencies for safe entry-level practitioners. Nursing was regulated because it was one of the health professions that poses a risk of harm to the public if practiced by someone who was unprepared and/or incompetent. Boards of Nursing achieved this mission by establishing the standards for safe nursing care and issuing licenses to practice nursing.
- 2. According to the National Council of State Boards of Nursing (NCSBN), components of licensure to be a Registered Nurse (RN) or a Licensed Practical/Vocational Nurse (LPN/VN) included verification of graduation from an approved pre-licensure nursing program,

- a. At least fifty percent clinical training for a practical nursing education program, an associate degree professional nursing program, or a professional diploma nursing education program.
- b. The professional or practical nursing curriculum plan must document clinical experience and theoretical instruction in medical, surgical, obstetric, pediatric, and geriatric nursing. A professional nursing curriculum plan shall also document clinical experience and theoretical instruction in psychiatric nursing. Each curriculum plan must document clinical training experience in appropriate settings that include, but are not limited to, acute care, long-term care, and community settings.
- c. The professional or practical nursing education program provides theoretical instruction and clinical application in personal, family, and community health concepts; nutrition; human growth and development throughout the life span; body structure and function; interpersonal relationship skills; mental health concepts; pharmacology and administration of medications; and legal aspects of practice. A professional nursing education program must also provide theoretical instruction and clinical application in interpersonal relationships and leadership skills; professional role and function; and health teaching and counseling skills.

Defendants and Related Individuals and Entities

- 6. Siena Education Center LLC was a Florida limited liability company, and its principal address was 7491 W Oakland Park Blvd, Suite 100, Lauderhill, Florida. Siena Education Center LLC was the registered agent and manager of Siena College of Health II LLC.
- 7. Siena College of Health II LLC (Siena College) was a Florida limited liability company, and its primary business address was 7491 W Oakland Park Blvd, Suite 100, Lauderhill, Florida. According to Siena College's website, it was licensed by the Florida Commission for

Independent Education and the Florida Board of Nursing, and Siena offered a Practical Nursing Program and an RN to Bachelor of Science in Nursing Program. Furthermore, Siena College's website represented that it "is dedicated to educating adult students in the discipline of nursing and promoting immediate access to employment following successful program completion," and will "provide employment placement assistance."

- 8. The Nursing Education Resource Center (NERC) was a Delaware limited liability company located at 102 Larch Avenue, Suite 203, Newport, Delaware.
- 9. Defendant STANTON WITHERSPOON, a resident of Burlington County, New Jersey, was the Founder/President of the NERC. Witherspoon entered into an agreement with Coconspirator 1 in or around November 2018 to become a 50% owner of Siena Education Center LLC and Siena College (collectively Siena).
- 10. Defendant **ALFRED SELLU**, a resident of Burlington County, NJ, was employed by the NERC.
- 11. Defendant **RENE BERNADEL**, a resident of Westchester County, New York, was employed by the NERC.
- 12. Co-conspirator 1, a resident of Broward County, was the owner, Registered Agent, and Manager of Siena Education Center LLC and Siena College.
- 13. Co-conspirator 2, a resident of Providence County, Rhode Island, was employed by the NERC.
- 14. Co-conspirator 3 obtained a diploma and transcript issued by Siena College purporting to show that he/she attended Siena College and completed the necessary courses and/or clinicals to obtain an Associate Degree in Nursing diploma.

- 15. Co-conspirator 4 obtained a diploma and transcript issued by Siena College purporting to show that he/she attended Siena College and completed the necessary courses and/or clinicals to obtain an Associate Degree in Nursing diploma.
- 16. Co-conspirator 5 obtained a diploma and transcript issued by Siena College purporting to show that he/she attended Siena College and completed the necessary courses and/or clinicals to obtain an Associate Degree in Nursing diploma.
- 17. Health Care Provider-1 (HCP-1) was a hospital located in Georgia that employed licensed nurses to care for Medicare and Medicaid patients.
- 18. Health Care Provider-2 (HCP-2) was a Veterans Affairs (VA) Medical Center located in Maryland that employed licensed nurses to care for patients eligible for VA Health Care.

COUNT 1 Conspiracy to Commit Wire Fraud (18 U.S.C. § 1349)

- 1. The General Allegations section of this Indictment is re-alleged and incorporated by reference as if fully set forth herein.
- 2. From at least as early as in or around November of 2018, and continuing through in or around October of 2021, in Broward County, in the Southern District of Florida, and elsewhere, the defendants,

STANTON WITHERSPOON, ALFRED SELLU, and RENE BERNADEL,

did willfully, that is, with the intent to further the object of the conspiracy, and knowingly combine, conspire, confederate, and agree with each other, co-conspirators 1-5, and others known and unknown to the Grand Jury, to commit wire fraud, that is, to knowingly and with the intent to defraud, devise and intend to devise a scheme and artifice to defraud and for obtaining money and

property by means of materially false and fraudulent pretenses, representations, and promises, knowing the pretenses, representations, and promises were false and fraudulent when made, and for the purpose of executing the scheme and artifice, did knowingly transmit and cause to be transmitted by means of wire communication in interstate and foreign commerce, certain writings, signs, signals, pictures and sounds, in violation of Title 18, United States Code, Section 1343.

Purpose of the Conspiracy

3. It was the purpose of the conspiracy for the defendants and their co-conspirators to unlawfully enrich themselves by, among other things: (a) soliciting and recruiting co-conspirators, via interstate wire communications, seeking nursing credentials to obtain employment as an RN or LPN/VN in the health care field; (b) creating and distributing, via interstate wire communications, false and fraudulent diplomas and transcripts for co-conspirators seeking RN or LPN/VN licensure and employment in the health care field; (c) using the false and fraudulent documents to obtain employment, pay, and other benefits in the health care field; (d) concealing the use of fraudulent documents used to obtain employment in the health care field; and (e) using the proceeds of the conspiracy for their personal use and benefit, the use and benefit of others, and to further the conspiracy.

Manner and Means of the Conspiracy

The manner and means by which the defendants and their co-conspirators sought to accomplish the object and purpose of the conspiracy included, among others, the following:

4. STANTON WITHERSPOON, ALFRED SELLU, RENE BERNADEL, co-conspirator 2, and others, via interstate wire communications, solicited and recruited co-conspirators, including co-conspirators 3-5, and others, seeking nursing credentials and employment as an RN or LPN/VN in the health care field.

- 5. STANTON WITHERSPOON, ALFRED SELLU, RENE BERNADEL, co-conspirators 1-2, and others sent and caused others to send, via interstate wire communications, information used to create false and fraudulent transcripts and diplomas from Siena College.
- 6. STANTON WITHERSPOON, ALFRED SELLU, RENE BERNADEL, co-conspirators 1-2, and others created and distributed, and caused to be created and distributed, via interstate wire communications, false and fraudulent transcripts and diplomas to co-conspirators, including co-conspirators 3-5, and others, falsely and fraudulently representing that the co-conspirators attended Siena College in Florida and completed the necessary courses and/or clinicals to obtain RN or LPN/VN diplomas, when in fact the co-conspirators had never actually completed the necessary courses and/or clinicals.
- 7. In furtherance of the conspiracy, co-conspirators, including co-conspirators 3-5 and others, used the false and fraudulent diplomas and transcripts and other records created and distributed, and caused to be created and distributed, by STANTON WITHERSPOON, ALFRED SELLU, RENE BERNADEL, co-conspirators 1-2, and others to obtain licensure as an RN or LPN/VN in various states including Maryland and Georgia.
- 8. Co-conspirators, including co-conspirators 3-5 and others, used the false and fraudulent diplomas, transcripts, and other documents created and distributed, and caused to be created and distributed, by STANTON WITHERSPOON, ALFRED SELLU, RENE BERNADEL, co-conspirators 1-2, and others, to fraudulently obtain employment and benefits as an RN or LPN/VN at various unwitting health care providers throughout the country, including HCP-1 and HCP-2. Those health care providers hired and paid salaries, wages, and other benefits to the co-conspirators based on their fraudulent credentials.

9. STANTON WITHERSPOON, ALFRED SELLU, RENE BERNADEL, coconspirators 1-5 and others used the proceeds of the conspiracy for their personal use and benefit, and to further the conspiracy.

All in violation of Title 18, United States Code, Section 1349.

COUNTS 2-9 Wire Fraud (18 U.S.C. § 1343)

- 1. The General Allegations section of this Indictment is realleged and incorporated by reference as if fully set forth herein.
- 2. From at least as early as in or around November of 2018, and continuing through in or around October of 2021, in Broward County, in the Southern District of Florida, and elsewhere, the defendants,

STANTON WITHERSPOON, ALFRED SELLU, and RENE BERNADEL,

did knowingly and willfully and with the intent to defraud, devise and intend to devise a scheme and artifice to defraud and for obtaining money and property by means of materially false and fraudulent pretenses, representations, and promises, knowing the pretenses, representations, and promises were false and fraudulent when made, and for the purpose of executing the scheme and artifice, did knowingly transmit and cause to be transmitted by means of wire communication in interstate and foreign commerce, certain writings, signs, signals, pictures and sounds, in violation of Title 18, United States Code, Section 1343.

Purpose of the Scheme and Artifice

3. It was a purpose of the scheme and artifice for the defendants and their accomplices, to unlawfully enrich themselves by, among other things: (a) soliciting and recruiting

accomplices, via interstate wire communications, seeking nursing credentials to obtain employment as an RN or LPN/VN in the health care field; (b) creating and distributing, via interstate wire communications, false and fraudulent diplomas and transcripts for accomplices seeking RN and LPN/VN licensure and employment in the health care field; (c) using the false and fraudulent documents to obtain employment, pay, and other benefits in the health care field; (d) concealing the use of fraudulent documents used to obtain employment in the health care field; and (e) using the proceeds of the fraud for their personal use and benefit, and the use and benefit of others, and to further the fraud.

The Scheme and Artifice

4. Paragraphs 4 through 9 of the Manner and Means section of Count 1 of this Indictment are re-alleged and incorporated by reference as though fully set forth herein as a description of the scheme and artifice.

Use of the Wires

5. On or about the dates set forth below, in the Southern District of Florida, and elsewhere, the defendants, as specified below, for the purposes of executing the above-described scheme and artifice to defraud, did knowingly transmit and cause to be transmitted by means of wire communication in interstate and foreign commerce, certain writings, signs, signals, pictures and sounds as described below:

Count	Defendant(s)	Approx. Date	Description of Wire Transmission
2	STANTON WITHERSPOON and ALFRED SELLU	2/6/2019	Email via interstate wires from co-conspirator 2 to STANTON WITHERSPOON, ALFRED SELLU, and co-conspirator 1, in the Southern District of Florida, discussing student travel schedule for out of state students to travel to Florida for three days of clinicals

Count	Defendant(s)	Approx. Date	Description of Wire Transmission
3	STANTON WITHERSPOON	10/28/2019	Text message via interstate wires from STANTON WITHERSPOON to co-conspirator 1 in the Southern District of Florida containing a photograph of an Official Transcript for nursing applicant P.O. listing a date of birth, a graduation date of 05/20/2019, and course completion for years 2015-2016
4	STANTON WITHERSPOON	5/22/2020	Text message via interstate wires from co- conspirator 1 in the Southern District of Florida to STANTON WITHERSPOON discussing termination of their business relationship
5 **	STANTON WITHERSPOON	5/22/2020	Text message via interstate wires from STANTON WITHERSPOON to co-conspirator 1 in the Southern District of Florida discussing issuance of transcripts and WITHERSPOON's ownership of Siena College
6	STANTON WITHERSPOON	7/26/2020	Text message via interstate wires from co- conspirator 1 in the Southern District of Florida to STANTON WITHERSPOON discussing STANTON WITHERSPOON sending information for co-conspirator 1 to process 33 nursing applicants
7	RENE BERNADEL	8/17/2020	Text message via interstate wires from co- conspirator 1 in the Southern District of Florida to RENE BERNADEL discussing following up with students after collecting their money
.8	STANTON WITHERSPOON	9/2/2020	Text message via interstate wires from co- conspirator 1 in the Southern District of Florida to STANTON WITHERSPOON discussing endorsement, school transcripts, and the collection of money from nursing applicants
9	RENE BERNADEL	5/11/2021	Text message via interstate wires between co- conspirator 1 in the Southern District of Florida and RENE BERNADEL discussing a transcript for a nursing applicant

In violation of Title 18, United States Code, Sections 1343 and 2.

<u>FORFEITURE</u> (18 U.S.C. § 981(a)(1)(C))

- 1. The allegations contained in this Indictment are hereby re-alleged and by this reference fully incorporated herein for the purpose of alleging forfeiture to the United States of certain property in which any of the defendants, STANTON WITHERSPOON, ALFRED SELLU, and RENE BERNADEL, has an interest.
- 2. Upon conviction of a violation, or conspiracy to commit a violation, of Title 18, United States Code, Section 1343, as alleged in this Indictment, the defendant shall forfeit to the United States any property, real or personal, which constitutes or is derived from proceeds traceable to such offense, pursuant to Title 18, United States Code, Section 981(a)(1)(C).

All pursuant to Title 18, United States Code, Section 981(a)(1)(C) and the procedures set forth at Title 21, United States Code, Section 853, as made applicable by Title 28, United States Code, Section 2461(C).

A TRUE BILL

FOREPERSON

WMARKENZY LAPOINTE

UNITED STATES ATTORNEY

CHRISTOPHER J. CLARK

ASSISTANT UNITED STATES ATTORNEY

Exhibit IV

FLORIDA DEPARTMENT OF EDUCATION fldoe.org

State Board of Education

Tom Grady, *Chair*Ben Gibson, *Vice Chair Members*Monesia Brown
Esther Byrd
Grazie Pozo Christie
Ryan Petty

Joe York

Manny Diaz, Jr.
Commissioner of Education

MEMORANDUM

TO: Commission for Independent Education

FROM: Meredith Pelton, Executive Director

Joey Smith, Operations and Program Manager

DATE: February 8, 2023

SUBJECT: Unannounced On-site Visit to Carleen Health Institute of South Florida (#5075)

On February 2, 2023, we conducted an unannounced on-site visit to Carleen Health Institute of South Florida (#5075). The institution was not in operation and all doors were locked. Pictures are included for reference.